Northern Territory of Australia
Legislative Assembly

Minutes of Proceedings

Meeting Number 69
Thursday 22 October 2026

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1. MEETING OF THE ASSEMBLY

The Assembly met at 10.00 am. The Speaker, the Honourable Robyn Lambley, took the Chair, read the prayer and delivered the acknowledgement of country on behalf of the Assembly.

2. VISITORS

On behalf of all members, the Speaker welcomed students and teachers from Alawa Primary School present in the gallery.

3. PRIVATE HOSPITALS AMENDMENT BILL 2026 (SERIAL 82)

Mr Edgington (Minister for Health), pursuant to notice, presented a Bill for an Act to amend the *Private Hospitals Act 1981*, and tabled an Explanatory Statement (Paper 864).

Mr Edgington moved that the Bill be now read a first time and delivered an explanatory speech.

Question put and passed.

Bill read a first time.

4. MOTION: SUSPENSION OF STANDING AND SESSIONAL ORDERS

Ms Cahill moved that so much of Standing and Sessional Orders be suspended which would otherwise prevent the following motion from being moved:

That the Assembly:

a. Condemn the Member for Gwoja for his public comments on Tuesday the 20th of October 2026 about the death of Kumanjayi Little Baby, which were broadcast on the ABC, published in the Guardian and the NT News, and posted on the Member's own TikTok account;
b. Notes those comments were made while criminal proceedings over her death are before the courts;
c. Recognise the hurt those comments cause; and
d. Calls on the Member for Gwoja to withdraw his comments and apologise.

Question, that the motion be agreed to, put and passed.

5. MOTION: MEMBER FOR GWOJA COMMENTS ABOUT THE DEATH OF KUMANJAYI LITTLE BABY

Ms Cahill, pursuant to the foregoing motion, moved:

That the Assembly:

a. Condemn the Member for Gwoja for his public comments on Tuesday the 20th of October 2026 about the death of Kumanjayi Little Baby, which were broadcast on the ABC, published in the Guardian and the NT News, and posted on the Member's own TikTok account;
b. Notes those comments were made while criminal proceedings over her death are before the courts;
c. Recognise the hurt those comments cause; and
d. Calls on the Member for Gwoja to withdraw his comments and apologise.

Mr Maley, Ms Uibo, Mr Edgington, Mr Young, Mrs Finocchiaro, Mr Paech.

Paper tabled: Mr Paech, by leave, tabled: Media Release, Central Australian Family Violence and Sexual Assault Network, Response to Kumanjayi Little Baby Review, 21 October 2026 (Paper 865).

Exclusion from Chamber: The Speaker ordered Mr Maley and Ms Uibo to leave the Chamber for one hour pursuant to Standing Order 49.

Ms Cahill (in reply).

Question, that the motion be agreed to, put and the Assembly divided:

Ayes 17

Ms Boothby	Mr Burgoyne	Ms Cahill	Mrs Carlson
Mr Charls	Mr Edgington	Mrs Finocchiaro	Mrs Hersey
Mr Howe	Mr Kerle	Mr Mackay	Mr Maley
Mr O'Gallagher	Mr Patel	Dr Rahman	Mr Yan
Mrs Zio			

Noes 7

Mr Brown	J Davis	Mr McGrath	Mr Paech
Mr Smelt	Ms Uibo	Mr Young	

Motion passed.

6. MARINE FACILITIES (ACCESS AND PRICING) BILL 2026 (SERIAL 78)

Order of the day read for moving the second reading of the Marine Facilities (Access and Pricing) Bill 2026 (Serial 78).

Mr Yan (Minister for Logistics and Infrastructure) moved that the Bill be now read a second time.

Mr Smelt, Mrs Zio.

Debate interrupted.

Suspension of Meeting: The meeting of the Assembly was suspended between 12 noon and 2.00 pm.

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7. VISITORS

On behalf of all members, the Speaker welcomed students and teachers from Milyakburra, Bickerton Island present in the gallery.

8. PERSONAL EXPLANATION: MS CAHILL

Ms Cahill gave a personal explanation.

9. PETITION

Petition Number 32: Mr O'Gallagher presented Petition Number 32 from 1,966 petitioners, not conforming with Standing Orders, praying to repeal the amendments introduced by the Termination of Pregnancy Law Reform (Paper 866).

Petition read.

Mr O'Gallagher moved that Petition Number 32 be referred to the Public Accounts Committee.

Question put and passed.

10. QUESTIONS

2.01 Ms Uibo to Mrs Finocchiaro
2.05 Mrs Zio to Mrs Finocchiaro
2.09 Mr Young to Mr Edgington
2.14 Mr Kerle to Mr Maley

Paper tabled: Mr Maley tabled: Article, ABC News, Majority of Territory Labour caucus opposes fracking, contradicting opposition's official position, by Jack Hislop, dated 24 September 2026 (Paper 869).

2.17 Mr Brown to Mr Yan
2.21 Mr Mackay to Ms Boothby

Paper tabled: Ms Boothby tabled: Media Release, Leader of Government Business, Progressive law reforms to head to Parliamentary Sittings, 22 November 2022 (Paper 870).

2.25 Mr Smelt to Mr Yan

Visitor: On behalf of all members, the Speaker welcomed Councillor Damien Ryan from the Alice Springs Town Council, present in the Chamber.

2.29 Dr Rahman to Mr Yan

Paper tabled: Mr Yan tabled: Media Release, Chief Minister of the Northern Territory, Budget 2020, Making the Territory Australia's Comeback Capital, 10 November 2020 (Paper 871).

2.33 Mr Paech to Mr Yan
2.37 Mr Paech to Mr Yan – Supplementary
2.39 Mrs Carlson to Mr Burgoyne
2.42 Mr McGrath to Mrs Finocchiaro
2.46 Mr Howe to Ms Cahill

Paper tabled: Ms Cahill tabled: Media Release, Chief Minister of the Northern Territory, Data Centres Turning Darwin into Digital Hub, 29 March 2022 (Paper 872).

2.50 Mr Young to Ms Cahill
2.54 Mr O'Gallagher to Mr Maley

Paper tabled: Mr Maley tabled: Article, ABC News, Overcrowding, staff shortages contribute to $20 million Darwin Correctional Centre riot, report reveals, by Sarah Spina-Matthews, dated 2 June 2023 (Paper 874).

2.58 J Davis to Mr Edgington
3.00 Mr Mackay to Mr Edgington

Mr Edgington (Leader of Government Business) asked that further questions be placed on the Written Question Paper.

11. MARINE FACILITIES (ACCESS AND PRICING) BILL 2026 (SERIAL 78)

Order of the day read for the resumption of debate on the question that the Bill be now read a second time.

Mr Yan (in reply).

Question put and passed.

Bill read a second time.

Mr Yan moved that the Bill be now read a third time.

Question put and passed.

Bill read a third time.

12. ENVIRONMENT LEGISLATION AMENDMENT (SAFE AIR) BILL 2026 (SERIAL 73)

Order of the day read for moving the second reading of the Environment Legislation Amendment (Safe Air) Bill 2026 (Serial 73).

Mr Burgoyne (Minister for Lands, Planning and Environment) moved that the Bill be now read a second time.

Mr Brown, Mr Mackay, Mr Charls, J Davis, Mr Burgoyne (in reply).

Question put and passed.

Bill read a second time.

The Assembly considered the Bill in detail.

Clauses 1 to 3 stand as printed.

Clause 4.

J Davis moved the following amendment:

Clause 4, proposed section 126B(2)

omit, insert

(2) If an environmental monitoring scheme is established under subsection (1), the Regulations must provide for the following in relation to the scheme:

(a) the purpose of the scheme;

(b) the actions and the region or area to which the scheme applies;

(c) the operation and administration of the scheme;

(d) compliance, enforcement and reporting requirements in relation to the scheme;

(e) the requirement for any environmental monitoring data collected under the scheme to be made available to the public as soon as reasonably practicable and free of charge.

(3) Without limiting subsection (1), the Regulations may provide for the following in relation to an environmental monitoring scheme:

(a) the requirement for specified persons or classes of persons to make contributions towards all or part of the costs or anticipated costs of establishing, operating and administering the scheme;

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(b) in relation to the contributions to be made by persons, or different classes of persons:

(i) the method of calculating those contributions, whether by reference to region, area, type of action or other criteria; or

(ii) the Minister to have the power to determine, by *Gazette* notice, the method of calculating those contributions whether by reference to region, area, type of action or other criteria;

(c) the appointment of one or more persons as a scheme administrator or as joint scheme administrators, and the conferral of functions and powers on the administrator or administrators;

(d) the establishment of a fund for the scheme, including payments into and out of the fund and requirements relating to accounting, auditing and reporting;

(e) any other matter necessary or convenient for the establishment, operation or administration of the scheme.

(4) The Regulations must not provide for the appointment of a person mentioned in subsection (3)(c) in relation to an environmental monitoring scheme unless the person:

(a) is a government authority or a qualified person; and

(b) does not hold a financial interest relevant to the scheme.

Amendment not agreed to

Mr Burgoyne moved the following amendment:

Clause 4, after proposed section 126B(2)(c)

insert

(ca) the manner and form of publication of monitoring data collected under the scheme;

Amendment agreed to.

Mr Burgoyne moved the following amendment:

Clause 4, proposed section 126B(2)(e), page 3

omit, insert

(e) the requirement for persons or classes of persons to make contributions towards all or part of the costs or anticipated costs of establishing, operating and administering the scheme;

(ea) the Minister to have the power to determine, by *Gazette* notice, the persons or classes of persons that are required to make the contributions mentioned in paragraph (e);

Amendment agreed to.

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Mr Brown moved the following amendment:

Clause 4, after proposed section 126B(2), page 6

insert

(3) Any environmental monitoring scheme that is established by the Regulations in relation to air quality must:

(a) prescribe each of the pollutants to be monitored under the scheme (a ***monitored pollutant***); and

(b) prescribe:

(i) standards for the assessment of the results of monitoring carried out under the scheme; and

(ii) maximum levels for each monitored pollutant; and

(c) provide for investigations to be undertaken in relation to exceedances of the maximum levels for a monitored pollutant for the purposes of identifying:

(i) sources of air pollution; and

(ii) potential impacts on human heath; and

(d) provide for real-time publication of the results of monitoring being carried out under the scheme; and

(e) provide for the publication of results obtained from any other monitoring carried out:

(i) in respect of the monitored pollutants and the actions and regions or areas to which the scheme applies; and

(ii) in accordance with a requirement imposed by or under the Act or the *Waste Management and Pollution Control Act 1998*; and

(f) provide for public notification of the following matters to be given:

(i) exceedances of the maximum levels for a monitored pollutant under the scheme;

(ii) risks of potential harm to human health arising from the exceedance; and

(g) provide for periodic reviews of the establishment, operation and administration of the scheme to be conducted, including public reporting of the outcomes of any review.

(4) The Regulations establishing an environmental monitoring scheme in relation to air quality may make provision for and in relation to a matter mentioned in subsection (3)(a) to (c) by applying, adopting or incorporating any matter contained in a national environment protection measure made under section 14(1) of the *National Environment Protection Council (Northern Territory) Act 1994* for the purposes of section 7 of that Act.

(5) For subsection (2)(e) and (f), the Regulations establishing an environmental monitoring scheme in relation to air quality must, to the extent practicable, provide for all of the costs or anticipated costs of the scheme to be recovered through contributions made by persons, or classes of persons, conducting activities or taking actions which produce the monitored pollutants under that scheme.

Amendment agreed not agreed to.

Clause 4 stands as amended.

Clauses 5 to 13 stand as printed.

Remainder of the Bill stands as printed.

Bill, as amended, agreed to.

Mr Burgoyne moved that the Bill be now read a third time.

Question put and passed.

Bill read a third time.

13. PAPERS TABLED: REPORT FROM THE LEGAL AND CONSTITUTIONAL AFFAIRS COMMITTEE

Mrs Zio (Chair of the Legal and Constitutional Affairs Committee) tabled Report, Report of Ministerial Correspondence on Subordinate Legislation and Publications August 2025 – August 2026, October 2026 (Paper XX) and Associated Minutes of Proceedings (Paper XX) and made a statement.

Mrs Zio moved that the report be noted.

Question put and passed.

14. ADJOURNMENT

Mr Maley (Deputy Chief Minister) moved that the Assembly do now adjourn.

Mr O'Gallagher, Mr Yan, J Davis, Mrs Finocchiaro, Mr Young, Ms Boothby, Mr Charls, Ms Uibo.

Paper tabled: Ms Uibo, by leave, tabled: Partnership Agreement, Joint Steering Committee for Remote Housing Northern Territory (Paper 884)

Mrs Zio.

Paper tabled: Mrs Zio, by leave, tabled: Images, Marjorie Nelson, 100 years (Paper 885).

Mrs Hersey, Mr Brown, Mr Paech, Mrs Carlson, Mr Mackay.

Paper tabled: Mr Mackay, by leave, tabled: Tribute, Mr Leo Izod (Paper 886).

Mr Edgington

Paper tabled: Mr Edgington tabled: Restoring Funding for Northern Territory Homelands, Federation Funding Agreement – Affordable Housing, Community Services and Other (Paper 887).

Question put and passed.

The Assembly adjourned at 7.04 pm until Tuesday 24 November 2026 at 10.00 am.

DEEMED PAPERS

Pursuant to Standing Order 239 the following papers were deemed tabled:

Anti-Discrimination Act 1992

Annual Report 2025-2026, Northern Territory Anti-Discrimination Commission*, Anti-Discrimination Act 1992*

Architects Act 1963

Annual Report 2025-2026, Northern Territory Architects Board, *Architects Act 1963*

Child Protection (Offender Reporting and Registration) Act 2004

Annual Report 2025-26, Northern Territory Police, *Child Protection (Offender Reporting and Registration) Act 2004*

Community Justice Centre Act 2005

Annual Report 2025-26, Community Justice Centre, *Community Justice Centre Act 2005*

Consumer Affairs and Fair Trading Act 1990

Annual Report 2025-26, Northern Territory Consumer Affairs, *Consumer Affairs and Fair Trading Act 1990*

Director of Public Prosecutions Act 1990

Annual Report 2025-26, Director of Public Prosecutions Northern Territory, *Director of Public Prosecutions Act 1990*

Education and Care Services (National Uniform Legislation) Act 2011

Education and Care Services National Amendment (Early Childhood Teacher Attendance) Regulations 2026, *Education and Care Services (National Uniform Legislation) Act 2011*

Electrical Safety Act 2022

Correspondence to the Attorney-General regarding the Electrical Safety Board Annual Report 2025-26, *Electrical Safety Act 2022*

Environment Protection (Beverage Containers and Plastic Bags) Act 2011

Annual Report 2025-26, Northern Territory Environment Protection Authority, *Environment Protection (Beverage Containers and Plastic Bags) Act 2011*

Financial Management Act 1995

Report, Independent Auditor's Report for Territory Wildlife Parks NT, *Northern Territory Auditor General, September 2026*

Gaming Control Act 1993

Annual Report 2025-26, Community Benefit Fund, *Gaming Control Act 1993*

Government Owned Corporations Act 2001

Annual Report 2025-26, Territory Generation, *Government Owned Corporations Act 2001*

Annual Report 2025-26, Power and Water Corporation, *Government Owned Corporations Act 2001*

Annual Report 2025-26, *Jacana Energy, Government Owned Corporations Act 2001*

Annual Report 2025-26, *Indigenous Essential Services, Government Owned Corporations Act 2001*

Heritage Act 2011

Annual Report 2025-26, *Heritage Council Northern Territory, Heritage Act 201*

Independent Commissioner Against Corruption Act 2017

Report pursuant to section 180 of the Independent Commissioner Against Corruption Act 2017, *Office of the Integrity and Ethics Commissioner, 15 October 2026*

Annual Report 2025-26, Independent Commissioner Against Corruption, pursuant to section 136 of the *Independent Commissioner Against Corruption Act 2017*

Information Act 2002

Annual Report 2025-26, Information Commissioner Northern Territory, *Information Act 2002*

Annual Report 2025-26, *Information Access and Privacy, Information Act 2002*

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Integrity and Ethics Commissioner Act 2025
Report pursuant to section 39(3) of the *Integrity and Ethics Commissioner Act 2025,* Office of the Integrity and Ethics Commissioner, 30 September 2026

Interpretation Act 1978
Amendments to the Australian Solicitors' Conduct Rules, *Interpretation Act 1978 and Legal Profession Act 2006*

Judicial Commission Act 2020
Annual Report 2025-26, *Northern Territory Judicial Commission, Judicial Commission Act 2020*

Kava Management Act 1998
Annual Report 2025-26, Department of Trade, Business and Asian Relations, Kava, *Kava Management Act 1998*

Land Development Corporation Act 2003
Annual Report 2025-26, Land Development Corporation, *Land Development Corporation Act 2003*

Licensed Surveyors Act 1983
Annual Report 2025-26, The Surveyors Board of the Northern Territory of Australia, *Licensed Surveyors Act 1983*

Liquor Act 2019
*A*nnual Report 2025-2026, Northern Territory Police, Banning notices and exclusion orders in declared high-risk areas, *Section 233 of the Liquor Act 2019*
Annual Report 2025-2026, Northern Territory Police, Vehicles, Vessels and Aircraft Seizures, Section 248 of the *Liquor Act 2019*
Annual Report 2025-2026, Northern Territory Police, Undercover Operations, Section 263 of the *Liquor Act 2019*

Liquor Commission Act 2019
Annual Report 2025-26, Northern Territory Liquor Commission, *Liquor Commission Act 2019*

Misuse of Drugs Act 1990
Annual report 2025-26, Northern Territory Police, Drug Detection Areas, *Misuse of Drugs Act 1990*

Northern Territory Aboriginal Sacred Sites Act 1989
Annual Report 2025-26, Aboriginal Areas Protection Authority, *Northern Territory Aboriginal Sacred Sites Act 1989*

Northern Territory Civil and Administrative Act 2014
Annual Report 2025-26, Northern Territory Civil and Administrative Tribunal, *Northern Territory Civil and Administrative Tribunal Act 2014*

Northern Territory Treasury Corporation Act 1994
Annual Report 2025-26, Northern Territory Treasury Corporation, *Northern Territory Treasury Corporation Act 1994*

Ombudsman Act 2009
Annual Report 2025-26, Ombudsman NT, *Ombudsman Act 2009*

Police (Special Investigative and Other Powers) Act 2015
Annual Report 2025-2026, Northern Territory Police, Witness Identity Protection, *Police (Special Investigative and Other Powers) Act 2015*

Annual Report 2025-2026, Northern Territory Police, Authorities for Assumed Identities, *Police (Special Investigative and Other Powers) Act 2015*

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Annual Report 2025-26, Australian Criminal Intelligence Commission, Assumed Identities, *Police (Special Investigative and Other Powers) Act 2015 (NT)*

Report, Ombudsman NT, Controlled Operations – *Compliance with Police (Special Investigative and Other Powers) Act 2025* – Part 2, August 2026

Police Administration Act 1978

Annual Report 2025-2026, Northern Territory Police, Handheld Scanners (Wanding), *Police Administration Act 1978*

Statutory Review of Part VII, Division 5A of the Police Administration Act 1978, Special Powers to Prevent, Stop or Reduce Public Disorder Ombudsman NT, December 2025

Private Security Act 1995

Annual Report 2025-26, Department of Trade, Business and Asian Relations, *Private Security, Private Security Act 1995*

Public Sector Employment and Management Act 1993

Annual Report 2025-26, Attorney-General's Department, Public Sector Employment and Management Act 1993

Annual Report 2025-26, Department of Agriculture and Fisheries, Public Sector Employment and Management Act 1993

Annual Report 2025-26, Department of Children and Families, Public Sector Employment and Management Act 1993

Annual Report 2025-26, Department of Corporate and Digital Development, Public Sector Employment and Management Act 1993

Annual Report 2025-26, Department of Corrections, Public Sector Employment and Management Act 1993

Annual Report 2025-26, Department of Education and Training, Public Sector Employment and Management Act 1993

Annual Report 2025-26, Department of Housing, Local Government and Community Development, *Public Sector Employment and Management Act 1993*

Annual Report 2025-26, Department of Lands, Planning and Environment, Public Sector Employment and Management Act 1993

Annual Report 2025-26, Department of Logistics and Infrastructure, Public Sector Employment and Management Act 1993

Annual Report 2025-26, Department of Mining and Energy, Public Sector Employment and Management Act 1993

Annual Report 2025-26, Department of People, Sport and Culture, Public Sector Employment and Management Act 1993

Annual Report 2025-26, Department of the Chief Minister and Cabinet, Public Sector Employment and Management Act 1993

Annual Report 2025-26, Department of the Legislative Assembly, Public Sector Employment and Management Act 1993

Annual Report 2025-26, Department of Tourism and Hospitality, Public Sector Employment and Management Act 1993

Annual Report 2025-26, Department of Trade, Business and Asian Relations, Public Sector Employment and Management Act 1993

Annual Report 2025-26, Department of Treasury and Finance, Public Sector Employment and Management Act 1993

Annual Report 2025-26, Northern Territory Consumer Affairs, Public Sector Employment and Management Act 1993 and Financial Management Act 1995 (NT)

Annual Report 2025-26, Northern Territory Police Force, Public Sector Employment and Management Act 1993

Annual Report 2025-26, NT Fire and Emergency Services, Public Sector Employment and Management Act 1993

Annual Report 2025-26, NT Health, Public Sector Employment and Management Act 1993
Annual Report 2025-26, Office of the Commissioner for Public Employment, Public Sector Employment and Management Act 1993
Annual Report 2025-26, Office of the Integrity and Ethics Commissioner, Public Sector Employment and Management Act 1993
Employment Report 2025-26, Department of the Legislative Assembly, Public Sector Employment and Management Act 1993
State of the Service Report 2025-26, Office of the Commissioner for Public Employment, Public Sector Employment and Management Act 1993

Racing and Wagering Act 2024
Annual Report 2025-26, Northern Territory Wagering Commission, *Racing and Wagering Act 2024*

Return to Work Act 1986
Correspondence to the Attorney-General regarding the Workers Rehabilitation and Compensation Advisory Council Annual Report 2025-26, *Return to Work Act 1986*

Subordinate Legislation
Subordinate Legislation No. 27 of 2026, Territory Parks and Wildlife Conservation Amendment (Opening Hours) By-laws 2026

Surveillance Devices Act 2007
Annual Report 2025-26 Northern Territory Police, Use of Effectiveness of Powers, Surveillance Devices Act 2007 (NT)

Terrorism (Emergency Powers) Act 2003
Annual Report 2025-26, Northern Territory Police, Terrorism (Emergency Powers) Act 2003

Tobacco Control Act 2002
Annual Report 2025-26, Department of Trade, Business and Asian Relations, Tobacco Control, *Tobacco Control Act 2002*

Utilities Commission Act 2000
Annual Report 2025-26, Utilities Commission of the Northern Territory, *Utilities Commission Act 2000*

Work Health and Safety (National Uniform Legislation Act 2011
Correspondence to the Attorney-General regarding the Worker Health and Safety Advisory Council Annual Report 2025-26, *Work Health and Safety (National Uniform Legislation) Act 2011*

ATTENDANCE
All members attended the meeting.

RUSSELL KEITH
Clerk of the Legislative Assembly

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