Northern Territory of Australia
Legislative Assembly

Minutes of Proceedings

Meeting Number 56
Thursday 14 May 2026

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1. **MEETING OF THE ASSEMBLY**
The Assembly met at 10.00 am. The Speaker, the Honourable Robyn Lambley, took the Chair, read the prayer and delivered the acknowledgement of country on behalf of the Assembly.

2. **VISITORS**
On behalf of all members, the Speaker welcomed students and teachers from Good Shepherd Lutheran College present in the gallery.

3. **MOTION: APPOINTMENT OF INTEGRITY AND ETHICS COMMISSIONER AND INSPECTOR**
Mrs Finocchiaro (Chief Minister), pursuant to notice, moved that:

> The Northern Territory Legislative Assembly recommends the appointment of Mr Peter Shoyer as the Integrity and Ethics Commissioner and the appointment of Mr Bruce McClintock SC as the Integrity and Ethics Oversight Inspector, pursuant to sections 10(2) and 27(2) of the *Integrity and Ethics Commissioner Act 2025.*

Ms Uibo, J Davis.

Question put and passed.

4. **PIPELINES AND PETROLEUM LEGISLATION AMENDMENT (INDUSTRY DEVELOPMENT) BILL 2026 (SERIAL 57)**
Order of the day read for moving the second reading of the Pipelines and Petroleum Legislation Amendment (Industry Development) Bill 2026 (Serial 57).

Mr Maley (Minister for Mining and Energy) moved that the Bill be now read a second time.

Ms Uibo, Mrs Finocchiaro, Mr Guyula, Mr Kerle, J Davis, Mr Maley (in reply).

Question put and passed.

Bill read a second time.

The Assembly considered the Bill in detail.

Clauses 1 to 7 stand as printed.

Clause 8.

J Davis moved the following amendment:

Clause 8, before proposed section 4B(1)(a)

insert

(aa) must have regard to any information obtained by or provided to the Minister relating to the person's prior conduct in negotiating any arrangements with native title holders or owners of land to acquire or access land; and

Amendment not agreed to.

J Davis moved the following amendment:

Clause 8, proposed section 4B(2)

omit

Amendment not agreed to.

Clause 8 stands as printed.

Visitors: On behalf of all members, the Deputy Speaker welcomed students and teachers from Good Shepherd Lutheran College present in the gallery.

Clauses 9 to 24 stand as printed.

Consideration in detail interrupted.

Suspension of Meeting: The meeting of the Assembly was suspended between 12 noon and 2.00 pm.

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5. VISITORS

On behalf of all members, the Speaker welcomed students and teachers from St Johns Catholic College present in the gallery.

6. QUESTIONS

2.00 Ms Uibo to Mrs Finocchiaro
2.02 Mrs Zio to Mrs Finocchiaro
2.06 Mr Paech to Ms Cahill
2.09 Mr Paech to Ms Cahill – Supplementary
2.11 Mr Howe to Mr Maley
2.15 Ms Uibo to Mr Maley
2.19 Dr Rahman to Mr Yan
2.23 Ms Uibo to Mrs Hersey
2.26 Mr Patel to Ms Boothby
2.30 Mr Young to Mr Charls
2.35 Mr Guyula to Ms Cahill
2.38 Mr Mackay to Mr Charls
2.41 Mr Kerle to Mr Burgoyne
2.45 Mr Brown to Ms Boothby
2.48 Mrs Carlson to Ms Cahill
2.52 Mr Paech to Ms Cahill
2.56 Mr O'Gallagher to Mr Charls

Mr Edgington (Leader of Government Business) asked that further questions be placed on the Written Question Paper.

7. PIPELINES AND PETROLEUM LEGISLATION AMENDMENT (INDUSTRY DEVELOPMENT) BILL 2026 (SERIAL 57)

Order of the day read for the resumption of consideration of the Bill in detail.

Clauses 25 to 29 stand as printed.

Clause 30.

J Davis moved the following amendment:

Clause 30, proposed section 58V(9), page 41

omit, insert

(9) Despite anything to the contrary in this Division, an inspector must not enter or exercise inspection or search powers in relation to:

(a) any part of premises that are used for residential purposes except in either of the following circumstances:

(i) the owner or occupier of the premises consents to the entry, inspection or search;

(ii) the entry is authorised by a search warrant under this Division; and

(b) any land that is Aboriginal land except in either of the following circumstances:

(i) the inspector holds a permit under the Aboriginal Land Act 1978 to enter or remain on the land;

(ii) the entry is authorised by a search warrant under this Division.

Amendment not agreed to.

J Davis moved the following amendment:

Clause 30, proposed section 58ZD, page 44

omit

Amendment not agreed to.

J Davis moved the following amendment:

Clause 30, proposed section 58ZK(2)(a) and (b), page 48

omit, insert

(a) if the land is, or the premises are on, Aboriginal land – with a permit under the *Aboriginal Land Act 1978* to enter or remain on the land; or

(b) if the land is not, or the premises are not on, Aboriginal land – either:

(i) with the consent of the owner or occupier of the land; or

(ii) if the person gives at least 7 days prior written notice to the owner or occupier of the land; or

Amendment not agreed to.

J Davis moved the following amendment:

Clause 30, proposed section 58ZK(7), page 49

omit

Amendment not agreed to.

Clause 30 stands as printed.

Clauses 31 to 37 stand as printed.

Clause 38.

J Davis moved the following amendment:

Clause 38, proposed Schedule, page 60

omit, insert

Schedule Reviewable decisions

section 58ZR

Item	Reviewable decision	Affected person
1	A decision of the Minister under section 8 to refuse to grant a permit	The applicant for the permit
2	A decision of the Minister to impose a condition on the grant of a permit under section 9(1)(c)	The applicant for the permit
3	A decision of the Minister to refuse an application to extend a permit under section 9(2)	The permittee
4	A decision of the Minister under section 9(3) to cancel a permit	The permittee or former permittee
5	A decision of the Minister to refuse to vary a permit under section 10(3)	The permittee
6	A decision of the Minister to impose conditions on the variation of a permit under section 10(4)	The permittee
7	A decision of the Minister under section 15 to: (a) grant a licence, with or without conditions imposed under section 17; or (b) refuse to grant a licence	The applicant for the licence Any person who is an owner or occupier of any affected land or waters for the licence or proposed licence Any person who is a native title holder in respect of any affected land or waters for the licence or proposed licence
8	A decision of the Minister to refuse an application for the renewal of a licence under section 16A(6)	The licensee

9	A decision of the Minister under section 21A(8) to: (a) vary, suspend or waive a condition of a pipeline licence; or (b) refuse to vary, suspend or waive a condition of a pipeline licence	The licensee Any person who is an owner or occupier of any affected land or waters for the licence, including an owner or occupier of any new area of land referred to in section 21A(4) Any person who is a native title holder in respect of any affected land or waters for the licence, including a native title holder in respect of any new area of land referred to in section 21A(4)
10	A decision of the Minister under section 24(1) to refuse to consent to the surrender of the whole or part of a pipeline licence	The licensee
11	A decision of the Minister under section 37A(2) to refuse to approve an application to abandon a pipeline	The licensee
12	A decision of the Minister under section 43(5) or (7) to: (a) grant a pipeline licence, with or without conditions imposed under section 43(6); or (b) refuse to grant a pipeline licence	The applicant for the licence Any person who is an owner or occupier of any affected land or waters for the licence or proposed licence Any person who is a native title holder in respect of any affected land or waters for the licence or proposed licence
13	A decision of the Minister under section 46(10) to approve or refuse an application for approval to transfer a licence	The registered holder of the licence Any person who is an owner or occupier of any affected land or waters for the licence Any person who is a native title holder in respect of any affected land or waters for the licence
14	A decision of the CEO under section 58L to issue a compliance direction	The person to whom the direction was issued
15	A decision of the CEO to issue a stop work notice under section 58P	The person to whom the notice was issued
16	A decision of an inspector to issue a direction under section 58ZG	The person to whom the direction was issued
17	A decision of an inspector to direct work to stop under section 64A	The person to whom the direction was issued
18	A decision under this Act or the regulations that is prescribed by regulation	The person prescribed by regulation in relation to that decision in the regulation.

Amendment not agreed to.

Clause 38 stands as printed.

Clauses 39 to 45 stand as printed.

Clause 46.

Mr Maley moved the following amendment:

Clause 46(2), proposed section 32(1)(d)(i), after "under", line 7

insert

section

Amendment agreed to.

Clause 46 stands as amended.

Clauses 47 to 66 stand as printed.

Clause 67.

Mr Maley moved the following amendment:

Clause 67(4), after "substance,", line 5

insert

whether or not the regulated substance is mixed with any other substance,

Amendment agreed to.

Clause 67 stands as amended.

Remainder of the Bill stands as printed.

Bill, as amended, agreed to.

Mr Maley moved that the Bill be now read a third time.

Question put and passed.

Bill read a third time.

8. HERITAGE AMENDMENT BILL 2026 (SERIAL 60)

Order of the day read for moving the second reading of the Heritage Amendment Bill 2026 (Serial 60).

Mr Burgoyne (Minister for Lands, Planning and Environment) moved that the Bill be now read a second time.

Mr Smelt, Mr Burgoyne (in reply).

Question put and passed.

Bill read a second time.

The Assembly considered the Bill in detail.

Clauses 1 to 3 stand as printed.

Clause 4.

Mr Smelt moved the following amendment:

Clause 4(2), proposed definitions early contact period and pre contact period

omit, insert

early contact period, in respect of a place in the Territory, means the period during which the Aboriginal peoples in that place first interacted with people from outside of Australia.

pre-contact period, in respect of a place in the Territory, means the period before the early contact period in respect of that place.

Question, that the amendment be agreed to, put and the Assembly divided:

Ayes 7

Mr Brown	J Davis	Mr Guyula	Mr Paech
Mr Smelt	Ms Uibo	Mr Young	

Noes 17

Ms Boothby	Mr Burgoyne	Ms Cahill	Mrs Carlson
Mr Charls	Mr Edgington	Mrs Finocchiaro	Mrs Hersey
Mr Howe	Mr Kerle	Mr Mackay	Mr Maley
Mr O'Gallagher	Mr Patel	Dr Rahman	Mr Yan
Mrs Zio			

Amendment not agreed to.

Clause 4 stands as printed.

Clause 5.

Mr Smelt moved the following amendment:

Clause 5(2), proposed section 6(2)(a), line 25

omit

a group of

insert

one or more

Amendment not agreed to.

Clause 5 stands as printed.

Clause 6.

Mr Smelt moved the following amendment:

Clause 6(2)

omit, insert

(2) Section 8(2)(b)(ii)

omit

all words after "with Aboriginal"

insert

tradition; or

(3) After section 8(2)(b)(ii)

insert

(iii) considered sacred in accordance with Aboriginal tradition.

Amendment not agreed to.

Clause 6 stands as printed.

Clause 7.

Mr Smelt moved the following amendment:

Clause 7(3)

omit

Amendment not agreed to.

Clause 7 stands as printed.

Clauses 8 to 23 stand as printed.

Clause 24.

Mr Smelt moved the following amendment:

Clause 24, proposed section 72(2)(b)(ii)(B)

omit, insert

(B) the consent of the owner of the object.

Amendment not agreed to.

Clause 24 stands as printed.

Clause 25.

Mr Smelt moved the following amendment:

Clause 25(2), proposed section 74(3)(b)(ii)

omit, insert

(ii) for an application that relates to a heritage object:

(A) the owner of the land on which the object is located; and

(B) the owner of the object.

Amendment not agreed to.

Clause 25 stands as printed.

Clause 26.

Mr Smelt moved the following amendment:

Clause 26, proposed paragraph 77(1)(b)(ii)

omit, insert

(ii) for an application that relates to a heritage object:

(A) the owner of the land on which the object is located; and

(B) the owner of the object.

Amendment not agreed to.

Clause 26 stands as printed.

Clause 27.

Mr Smelt moved the following amendment:

Clause 27, after proposed section 128(1)

insert

(1A) At least one member must be a representative of the Aboriginal Areas Protection Authority appointed on the nomination of the Aboriginal Areas Protection Authority.

Question, that the amendment be agreed to, put and the Assembly divided:

Ayes 7			
Mr Brown	J Davis	Mr Guyula	Mr Paech
Mr Smelt	Ms Uibo	Mr Young	
Noes 16			
Ms Boothby	Mr Burgoyne	Ms Cahill	Mrs Carlson
Mr Edgington	Mrs Finocchiaro	Mrs Hersey	Mr Howe
Mr Kerle	Mr Mackay	Mr Maley	Mr O'Gallagher
Mr Patel	Dr Rahman	Mr Yan	Mrs Zio

Amendment not agreed to.

Mr Smelt moved the following amendment:

Clause 27, proposed section 128(3)

omit, insert

(3) At least 2 of the members appointed under this section must:

(a) be of Aboriginal descent from the Northern Territory; and

(b) have expertise or experience in matters related to Aboriginal heritage or Aboriginal tradition.

Question, that the amendment be agreed to, put and the Assembly divided:

Ayes 7			
Mr Brown	J Davis	Mr Guyula	Mr Paech
Mr Smelt	Ms Uibo	Mr Young	
Noes 16			
Ms Boothby	Mr Burgoyne	Ms Cahill	Mrs Carlson
Mr Edgington	Mrs Finocchiaro	Mrs Hersey	Mr Howe
Mr Kerle	Mr Mackay	Mr Maley	Mr O'Gallagher
Mr Patel	Dr Rahman	Mr Yan	Mrs Zio

Amendment not agreed to.

Clause 27 stands as printed.

Remainder of the Bill stands as printed.

Bill agreed to.

Mr Burgoyne moved that the Bill be now read a third time.

Question put and passed.

Bill read a third time.

9. MINERAL TITLES LEGISLATION AMENDMENT BILL 2026 (SERIAL 56)

Order of the day read for moving the second reading of the Mineral Titles Legislation Amendment Bill 2026 (Serial 56).

Mr Maley (Minister for Mining and Energy) moved that the Bill be now read a second time.

Mr Maley, Ms Uibo, Mr Guyula, Mr Mackay, Ms Cahill, J Davis, Dr Rahman, Mr Maley (in reply).

Question put and passed.

Bill read a second time.

The Assembly considered the Bill in detail.

Clauses 1 to 5 stand as printed.

Clause 6.

Mr Maley moved the following amendment:

Clause 6(2), definition *GDA 2020*, note 2, line 19

omit

exploration licences and extractive mineral exploration licences

insert

ELs and EMELs

Amendment agreed to.

Clause 6 stands as amended.

Clauses 7 and 8 stand as printed.

Clause 9.

Mr Maley moved the following amendment:

Clause 9, proposed section 12A(3), line 21

omit

a mineral lease (ML),

insert

an ML,

Amendment agreed to.

Mr Maley moved the following amendment:

Clause 9, proposed section 12A(4), lines 24 and 25

omit

a mineral exploration licence (EL)

insert

an EL

Amendment agreed to.

Clause 9 stands as amended.

Clause 10 stands as printed.

Clause 11.

On the question, that clause 11 stands as printed, the Assembly divided:

Ayes 14

Ms Boothby	Ms Cahill	Mrs Carlson	Mr Edgington
Mrs Finocchiaro	Mr Howe	Mr Kerle	Mr Mackay
Mr Maley	Mr O'Gallagher	Mr Patel	Dr Rahman
Mr Yan	Mrs Zio		

Noes 6

Mr Brown	J Davis	Mr Paech	Mr Smelt
Ms Uibo	Mr Young		

Question agreed to.

Clause 11 stands as printed.

Clauses 12 to 16 stand as printed.

Clause 17.

Mr Maley moved the following amendment:

Clause 17, proposed section 32A(3), line 2

omit (second reference)

of the

Amendment agreed to.

Clause 17 stands as amended.

Clauses 18 to 24 stand as printed.

Clause 25.

Mr Maley moved the following amendment:

Clause 25, proposed section 57(1)(b), line 27

omit

granted to the title holder

Amendment agreed to.

Clause 25 stands as amended.

Clauses 26 to 46 stand as printed.

Clause 47.

Mr Maley moved the following amendment:

Clause 47, proposed section 135B(1)(c)

omit

Amendment agreed to.

Mr Maley moved the following amendment:

Clause 47, proposed section 135B(2)(c)

omit

Amendment agreed to.

Mr Maley moved the following amendment:

Clause 47, proposed section 135B(3)(e)

omit

Amendment agreed to.

Mr Maley moved the following amendment:

Clause 47, proposed section 135C(8), line 21

omit

12 months.

insert

5 years.

Amendment agreed to.

Clause 47 stands as amended.

Clauses 48 to 68 stand as printed.

Clause 69.

Mr Maley moved the following amendment:

Clause 69, proposed regulation 80(1), line 25

omit

3

insert

2

Amendment agreed to.

Mr Maley moved the following amendment:

Clause 69, proposed section 80(2), lines 8 and 9

omit

if the proposed project area includes at least 3 title areas

Amendment agreed to.

Mr Maley moved the following amendment:

Clause 69, proposed regulation 80(7), line 29

omit

3

insert

2

Amendment agreed to.

Clause 69 stands as amended.

Clauses 70 to 90 stand as printed.

Clause 91.

Mr Maley moved the following amendment:

Clause 91(1)

omit

135C	personal fossicking permit individual resident	30
	personal fossicking permit individual non-resident	50
	personal fossicking permit resident family (2 adults and children under 18 years of age)	50
	personal fossicking permit non-resident family (2 adults and children under 18 years of age)	70
	personal fossicking permit resident senior	15
	personal fossicking permit non-resident senior	15
	club fossicking permit	100
	commercial fossicking permit	250
	replacement of fossicking permit	15

Amendment agreed to.

Clause 91 stands as amended.

Clauses 92 to 102 stand as printed.

Clause 103.

Mr Maley moved the following amendment:

Clause 103, proposed section 131(1), line 4

omit

(1)

insert

(3)

Amendment agreed to.

Clause 103 stands as amended.

Remainder of the Bill stands as printed.

Bill, as amended, agreed to.

Mr Maley moved that the Bill be now read a third time.

Question put and passed.

Bill read a third time.

10. PAPERS TABLED

The Speaker tabled the following papers:

1. Schedule of Government Responses to Committee Reports, May 2026 (Paper 720).
2. Quarterly Members' Fuel Transaction Report, Quarter 1, January to March 2026 (Paper 721).

11. ADJOURNMENT

Mr Edgington (Leader of Government Business) moved that the Assembly do now adjourn.

Mr Mackay.

Paper tabled: Mr Mackay, by leave, tabled: Image, Councillors Swearing In Ceremony, September 2025 (Paper 722).

Mrs Finocchiaro, Mr Young, Mr Howe, Ms Uibo, Mr O'Gallagher, Mr Paech, Dr Rahman, Mr Patel, Mr Smelt, Mrs Carlson, Mr Charls, Mr Kerle.

Paper tabled: Mr Kerle, by leave, tabled: Booklet, Palmerston Rugby Union Club, 50th Anniversary (Paper 723).

Question put and passed.

The Assembly adjourned at 9.47 pm until Thursday 18 June 2026 at 2.30 pm.

DEEMED PAPERS

Pursuant to Standing Order 239 the following papers were deemed tabled:

Construction Industry Long Service Leave and Benefits Act 2005

Report, Actuarial review of administration, benefits and levy rate of the NT Build Construction Industry Long Service Leave Scheme, Cumpston Sarjeant Consulting Actuaries, March 2026 (Paper 713)

Government Owned Corporations Act 2001

Direction to Board of Power and Water Corporation, *Government Owned Corporations Act 2001*, dated 13 April 2026 (Paper 707)

National Environment Protection Council (Northern Territory) Act 1994

Annual Report 2019–20, National Environment Protection Council, *National Environment Protection Council (Northern Territory) Act 1994* (Paper 715)

Annual Report 2020–21, National Environment Protection Council, *National Environment Protection Council (Northern Territory) Act 1994* (Paper 716)

Annual Report 2021–22, National Environment Protection Council, *National Environment Protection Council (Northern Territory) Act 1994* (Paper 717)

Annual Report 2022–23, National Environment Protection Council, *National Environment Protection Council (Northern Territory) Act 1994* (Paper 718)

Annual Report 2023–24, National Environment Protection Council, *National Environment Protection Council (Northern Territory) Act 1994* (Paper 719)

Subordinate Legislation

Subordinate Legislation No. 11 of 2026, Medicines, Poisons and Therapeutic Goods Amendment Regulations 2026 (Paper 712)

Subordinate Legislation No. 6 of 2026, Consumer Affairs and Fair Trading (Infringement Notice Offences) Amendment Regulations 2026 (Paper 708)

Subordinate Legislation No. 7 of 2026, Consumer Affairs and Fair Trading (Fuel Retailers) Amendment Regulations 2026 (Paper 709)

Subordinate Legislation No. 8 of 2026, Price Exploitation Prevention Regulations 2026 (Paper 710)

Subordinate Legislation No. 9 of 2026, Fines and Penalties (Recovery) Amendment Regulations 2026 (Paper 711)

ATTENDANCE

All members attended the meeting.

RUSSELL KEITH
Clerk of the Legislative Assembly